# Fiscal Year 2012 Budget Presentation

James J. Malloy Town Manager February 8, 2011

### Important Roles in Budget Process

- Town Manager
- Board of Selectmen
- Advisory Finance Committee
- School Department

### Important Roles: Town Manager

- Town Charter requires that the Town Manager:
  - prepare and submit the budgets
    - Annual
    - Capital
  - Budget to be prepare in the form which the Town Manager deems desirable.
  - Must show actual and estimated income and expenditures for
    - Previous
    - Current
    - Ensuing fiscal years

### Important Roles: Board of Selectmen

- Serve as the Chief Executive Officers and policy setting board for the Town
- Set goals and determine what issues appear before Town Meeting (except petitioned articles).
- There is no legal requirement to include Selectmen's recommendations to Town Meeting, but these should be included since the Selectmen are the CEO/policy setting board for the Town and the budget /warrant are the short and long-term policy statements.

## Important Roles: Advisory Finance Committee

- MGL Ch. 39, § 16 establishes the statutory authority for Finance Committees (AFC) to:
  - Make reports and recommendations to Town Meeting on all issues before the Town Meeting.
  - Review all matters and report recommendations to their fellow citizens on the Town Manager/Selectmen's proposals.

The AFC has the opportunity to review these in greater detail than the average citizen.

## Important Roles: School Committee

- Serves as the CEO of the School Department
- Adopts a budget for the School Department.

The Town Manager's budget shall include the budget adopted by the School Committee.

### FY12 Budget Highlights

- Total Spending \$92.4 million, up \$3.7 million (4.2%)
- ▶ State Aid reduction of \$52,000 (-1.0%)
- No Free Cash being used to balance the operating budget (this has been as high as \$2.4M and was \$1.2M in FY10; \$500K in FY11)
- The School Dept. budget includes a \$700K increase, which is \$125K less than the proposed budget submitted to the School Committee.

### Major Increases (Over \$50K)

Debt	\$3,168,012 (\$2.8M for WWTP + \$1.4M for multi- purpose – debt reduction)
School Department	\$700,518 (Mgr. Recommended)
Insurance	\$680,414
Police Dept	\$85,485
Wastewater Treatment Plant	\$479,200
Water Debt Service	\$257,653

### Largest Decreases

Assabet Regional Voc. School	\$56,187
Conservation Commission	\$21,697
Selectmen/Town Manager	\$18,360
Personnel Board	\$17,281
Central Purchasing	\$13,154
Communications	\$7,683
Country Club	\$11,006

### Staffing

- No new staff added to the Town budget.
- Reduction from 32 hours to 19 hours for the Administrative Asst in the Conservation Office.
- Reduction from 30 hours to 25 hours for the Administrative Asst in the Engineering Dept.
- Non-Union staff proposed to receive 1.0% increase (received 0.0% in FY11).

### Benefits - Health Insurance

- Estimated to increase 10% in FY12.
- Town contributes
  - 75% for single or family coverage
- Town requires Medicare eligible retirees to transfer off the regular health insurance to a Medicare Extension Plan.
- GASB 43 & 45 OPEB liability reduced due to health plan design change:
  - 2008 \$75M
  - 2010 \$49M

### Insurance Budget - FY07-FY12

#### **Insurance**



## Municipal Retirement Program: Worcester County Retirement

- FY12 Retirement Assessment = \$2,175,526
- Town does not pay FICA tax of 6.2%
- Employees pay up to 9% of wages up to \$30,000 and then 11% for wages over \$30,000.
- Municipal employees are not eligible for Social Security.
- Town's estimated share of unfunded liability of Worcester Retirement = \$21.6 million

Maximum Benefit Comparison Municipal Retirement = 80% Social Security = \$27,600

### Municipal Retirement vs. FICA Cost

FY12 Total Salaries	45,233,697	
FICA	2,804,489	6.2% FICA (does not include the 1.45% Medicare)
Actual Retirement Assessment	2,175,526	(FY12 Retirement assessment paid by the Town)
How much more FICA would cost	628,963	
% Increase	28.9%	

### **Debt Service**

- Proposed Debt Management Policy
  - 2% as a minimum debt service
  - 10% as a maximum debt service
- Currently the Town's annual debt service is at 9.5% of overall operating budgets.
- Any large municipal projects should be scheduled so that debt service isn't due until FY14 or FY15.

### Five Year Forecast

- Projected Tax Rate
  - \$18.78
  - \$7,745 average single family tax bill (4.0%)
- Free Cash + Stabilization
  - \$4.2 million (5.4%) 7.0% goal recommended
- State Aid
  - increase approximately 2.2% per year over the next five years
- Local Receipts
  - increase 1.0% per year over the next five years

With current projections, shows the Town will have a balanced operating budget for the next five years (no need for override).

### Capital Improvement Plan

- The draft Capital Improvement Plan uses the same priority-based capital planning process used in the previous year.
- Debt Management Policy is consistent with Capital Planning Guidelines.
- Beginning with FY13, the Capital Expenditure Planning Committee will work more closely with the School Department to include school related capital planning needs.
- Later in 2011 the Municipal Building Committee will be reporting on the building study on the Fire Station, Town Hall and Forbes Municipal Building.

### FY12 Capital Plan

Forbes Municipal Building Roof Replacement	\$330,000	Debt Issuance
Two Police Cruisers		Free Cash Appropriation
Library HVAC System Replacement	\$251,600	Debt Issuance
Defibrillator/Monitors	\$60,000	Free Cash Appropriation

### FY12 Capital Plan Continued

Thermal Imaging Camera	\$40,000	Free Cash
Permit Tracking Software	\$40,000	Free Cash
One Pick-up Truck	\$31,000	Free Cash

### Road Management System

- Detailed inventory of Town roads and road condition, surface type, and road type.
- Sets guidelines for acceptable conditions of Town roads.
- Identifies sidewalks and interconnectivity.
- Provides cost estimates to resurface roads with current surface type vs. pavement.
- Provides a listing of roads based on condition that may be worked on over the next five years.

## Road Management System (Continued)

One purpose of the road management system is to ensure the Town is adequately budgeting funds to repair town roads on a systematic schedule based on life expectancy.

\$1,080,000	Amount needed to budget based on the life expectancy schedule used
-\$632,000	Amount Town receives in Chapter 90 money
<u>-\$107,000</u>	Amount budgeted locally
\$338,000	Additional amount needed to fund
	road maintenance schedule

### Questions?